

# **DISCUSSION PAPER**

# ON INVESTMENT POTENTIALS AND PRIORITY SECTORS

October 2019



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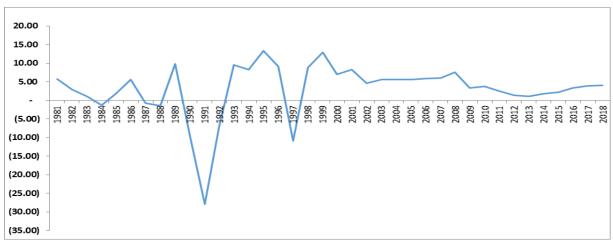
### **ABBREVIATIONS**

AIDA	Albanian Investment Development Agency					
ALL	Albanian Lek					
AKBN	National Agency of Natural Resources					
DCM	Decision of Council of Ministers					
ERE	Energy Regulator Authority					
FDI	Foreign Direct Investment					
GDP	Gross Domestic Product					
GFCF	Gross Fixed Capital Formation					
GIZ	German Cooperation					
IC	Investment Council					
ICT	Information Communication Technology					
INSTAT	Albanian Institute of Statistics					
KESH	Albanian Power Corporation					
MIE	Ministry of Industry and Energy					
NFA	National Food Authority					
NSDI	National Strategy for Development and Integration					
OSHEE	Electric Power Distribution System Operator					
p.p.	Point per cent					
ррр	Public-Private Partnership					
REA	Regional Economic Agenda					
RIRA	Reginal Investment Reform Agenda					
KISSIC	Committee of Strategic InvestmentsStrategic Investments Committee					
TEDA	Free Economic Area					
UNCTAD	United Nations Conference on Trade And Development					
VAT	Value-Added Tax					
WB	World Bank					
WTTC	World Travel & Tourism Council					



# I. INTRODUCTION

New economic model, business freedom and openness to markets gave to Albania a significant economic impetus after the 1990s. The country faced the challenge of economic remodelling to enable sustainable growth, where property rights, freedom in doing business and integration with other countries' economies became the new pillars underpinning the country's economic and social development. The main sectors supporting the country's economy were industry (58% of GDP) and agriculture<sup>1</sup> (25% of GDP). Meanwhile, the changes that followed brought about the transformation of the Albanian economy structure<sup>2</sup>. New unknown sectors began to flourish and now the structure of the economy is focused on services which provide about 50% of GDP, followed by Agriculture with 19%, Extraction and Manufacturing with 9% and the Construction Sector with around (9%) of GDP.



### Fig 1: GDP growth in Albania, 1981-2018

Source: Instat

Based on the latest World Bank (WB)<sup>3</sup> analyses on the Western Balkans it turns out that the growth trend is positive compared to EU countries<sup>4</sup>, but *the growth outlook varies from country to country*, e.g. growth will accelerate in Bosnia and Herzegovina, Kosovo and North Macedonia and will decrease mainly in Albania and Montenegro. Completion of the two major energy projects in Albania will affect the slowdown in economic growth.

A WB study<sup>5</sup> estimates that an opportunity for Albania and the Western Balkan countries to secure sustainable growth is to rebalance economic growth from *consumption* toward *investment*, *from domestic demand* toward *external demand* and from *the public sector* toward the *private sector*. Therefore, *in the context of integration into the global economy*, small countries like Albania<sup>6</sup> need to find their niches in the global economic chain.

<sup>&</sup>lt;sup>1</sup>Organized in the forms of agricultural cooperatives.

<sup>&</sup>lt;sup>2</sup> According to INSTAT data, in 1991, Industry's contribution to GDP was about 58%, mainly concentrated in the food industry (26%), light industry (19%) and extractive industry (14%). The second largest contributing sector was Agriculture with about 25% of the total followed by the Construction Sector with about 8%.

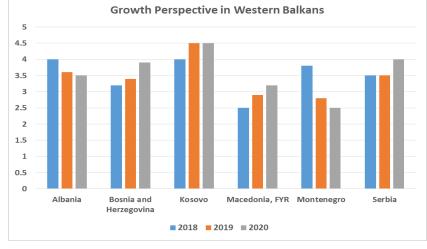
<sup>&</sup>lt;sup>3</sup> Western Balkans Regular Economic Report: Spring 2019

<sup>&</sup>lt;sup>4</sup> Where the average growth for the period 2019-2020 is projected at 3.7% down from the 3.8% growth of 2018.

<sup>&</sup>lt;sup>5</sup> WB "The Western Balkans revving up the engine to growth and prosperity" (2017)

<sup>&</sup>lt;sup>6</sup> Compared to 1990, Albania has increased its GDP by 2.4 times, growing at relatively high rates, averaging 7.8% per annum, while after the financial crisis Albania's economy slowed to an annual average of 2.7%, no longer reaching pre-crisis levels.





#### Fig 2: Growth Perspective in the Western Balkans, 2018-2020

In this context, the object of the analysis in this paper is to stimulate debate on the sustainable growth options of investments and potential resources. The analysis focuses on the latest dynamics of economic growth in the country, highlighting the perceptions of the private sector, on the need for a market where the principles of long-term sustainability drive growth and enable an optimal balance between nature, labour, social and financial capital.

This *Discussion Paper* does not provide exhaustive recommendations for addressing issues raised at the strategic or sectoral level but tends to stimulate professional discussions on the development model of priority sectors.

### II. METHODOLOGY

The steps taken by the Secretariat to stimulate debate on investment, model and development of new potential sectors are as follows:

- (i) Desk-research on strategies, documents, laws and bylaws<sup>7</sup> about concrete policies and measures to promote and develop investment in the country. Research of international reports such as EU Progress Report 2019, US Department of State Investment Climate Statement 2019, Western Balkan Regular Economic Report WB, World Economic Outlook IMF, OECD, UNCTAD (for more details see Bibliography).
- (ii) Analysis of individual issues of businesses and business associations recorded chronologically by the Secretariat during 2015-2019 in its database.
- (iii) Face-to-face consultations with around 40 representatives of business associations/state institutions/companies (17 CEOs) and foreign embassies. The meetings were conducted on a pre-structured questionnaire, focusing on a) the current situation, expectations on

Source: World Bank.

<sup>&</sup>lt;sup>7</sup> The reform of the Regional Economic Area (REA) has already been formalized in the context of the country's EU and regional integration processes. One component of REA is the Investment Agenda (RIRA), which aims, among other things, at harmonizing the legal and regulatory framework of investment in the country with international best practices.



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investment growth potential in the country, b) the role of the legal and regulatory framework in attracting investment, as well as c) the main obstacles businesses face in the overall investment climate. The selected companies are representative of the main contributing sectors to economic growth; mainly in the fields of energy, tourism and agriculture.

- (iv) IC survey on "Investment Climate" during 2015-2018 (2019 in the process)
- (v) Focus Group Meeting held on 24 September 2019 with participants from business chambers, associations and independent experts to discuss and validate preliminary findings of this document and possible recommendations.

### III. CONTEXT

Based on international benchmarking indicators, we note that Albania has improved its positions on *Economic Freedom Indicators*<sup>8</sup>, ranked 52<sup>nd</sup> out of 186 countries. The situation is also improved in *Doing Business 2019<sup>9</sup>* indicators, where Albania has improved in 8 out of 10 indicators. Meanwhile, *Corruption Perceptions Indicators*<sup>10</sup> rank Albania 99<sup>th</sup> out of 180 countries, while in the *World Competitiveness Index 2019*, Albania is ranked 76<sup>th</sup> out of 140 countries.

In the last decade, the average annual growth rate has been around  $2.7\%^{11}$  suported by the services sector which covers on average 46% of GDP, followed by the agriculture sector covering on average 19% of GDP, the industry and construction sectors covering 12% and 10% of GDP respectively. The economy relies mainly on domestic demand and consumption is the engine that drives the economy, making the largest contribution to economic growth, in average 1.9<sup>12</sup> pp.

8.0

6.0

4.0

0.0

-2.0

4.0

Consumption

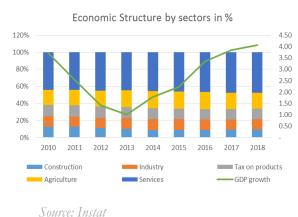
Net Exports

contribution to growth p.p by expenditures

2016

Real growth

Gross Fixed Capital Formation



### Fig 3: Albanian Economic Structure, 2010-2018

<sup>&</sup>lt;sup>8</sup> Economic Freedom Index, The Heritage Foundation 2019

<sup>9</sup> World Bank, Doing Business 2019

<sup>&</sup>lt;sup>10</sup> Transparency International 2019,

<sup>&</sup>lt;sup>11</sup> The data series in the material covers the period 2010 - 2018

<sup>&</sup>lt;sup>12</sup> Annual mean 2010-2018

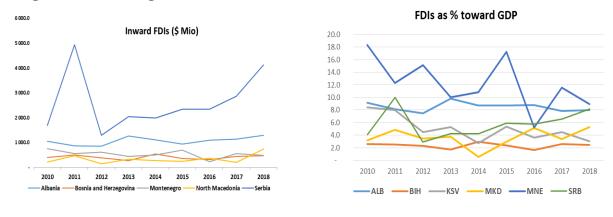


Following the 4.1% growth recorded in 2018, according to the latest INSTAT data<sup>13</sup>, GDP growth in the first quarter of 2019 slowed down and the economy grew by 2.3% (during the first half of 2018, mean growth was 4.3%), mainly as a result of the negative contribution of industry, energy and water.

Although there are opposing opinions as to whether a public investment or private investment provides sustainable and long-term growth, there is a consensus that *investments are a key factor in the economic growth of a country*. Thus, the analysis of the International Monetary Fund<sup>14</sup>emphasizes that <u>the need for investment in emerging markets and economies remains a key and irreplaceable factor</u>. Since the early 2000s, high investment rates have been a major factor in significantly higher economic growth in emerging markets and economies than in developed economies, which has also helped narrow the income gap in these countries.

According to the latest report released by UNCTAD<sup>15</sup>, FDI inflows globally have continued to decline for the third consecutive year. In developed economies, flows have reached their lowest point since 2004, while in *developing countries, FDI inflows have continued their upward trend, being stable.* As a result, the share of emerging economies in the world FDI flows has reached a record of 54%.

Compared to the countries of the region, Albania is among the countries with the highest inflows of foreign investments since 2010, both in terms of value ranked behind Serbia and as a percentage to GDP ranked after Montenegro. As shown in the graph below, Serbia is the most attractive country for FDIs in the Western Balkans region, which despite volatility has always had the highest inward FDI.



#### Fig 4: Inward Foreign Direct Investment in the Western Balkans

Source: World Investment Indicators

Starting from 2013, inward FDIs in Albania have continued a slight downward trend (9.8% of GDP), reaching 8% of GDP at the end of 2018. Inward FDIs in Albania<sup>16</sup>, at the end of 2018 focused mainly on Electricity, Gas and Water Supply (46% of total) and Extractive Industries (17% of total).

Meanwhile, in the countries of the region, the sectoral distribution of inward FDI is presented differently. In Serbia, the main sectors of FDI are the financial sector and the

<sup>&</sup>lt;sup>13</sup> Instat 2019

<sup>&</sup>lt;sup>14</sup> World Economic Outlook

<sup>&</sup>lt;sup>15</sup> World Investment Report, 2019

<sup>&</sup>lt;sup>16</sup> www.bankofalbania.org



processing industry such automotive, electricity, food and textile. In North Macedonia, during recent years, FDI are in the automotive industry sector; in Bosnia and Herzegovina, the highest inflow sectors are industry, banking and telecommunications; while in Montenegro, the dominant sector is tourism.

Based on data published by UNCTAD, compared to the countries of the region, starting from year 2010, Albania has attracted a low number of greenfield projects.

As a small transition economy, the Albanian economy has made significant progress in foreign trade performance. According to the WB Report "Strengthening Albania's Trade Competitiveness" (June 2019), Albania has surpassed its annual world trade growth and has achieved up to 11% average annual growth<sup>17</sup>. Albania's challenge in terms of exports remains the basket of exported goods focused on low value added products<sup>18</sup>. In terms of the structure of exported goods according to technology <sup>19</sup>, Albania represents a difference with other countries, where <u>90% of exported goods are mainly products that require high manpower and natural resources</u>. The Balkan average for this product category is at 50% of exported goods. This poses a <u>challenge to the country's competitiveness</u> vis-à-vis the region, to attract high-tech industries and to increase the value of its domestic and export products.

### IV. ORIENTATION TOWARD ECONOMIC GROWTH POTENTIALS

#### **Government's Vision**

From the analysis of key government country's policies<sup>20</sup>, it is noted their orientation towards the industrialization of the country to ensure sustainable growth. Sectors to be supported, as per strategic documents<sup>21</sup> are "Energy and Natural Resources", "Hydrocarbons", "Mining Industry", "Agriculture", "Tourism", "Culture and Cultural Tourism." Within the framework of the National Strategy for Development and Integration, the respective strategies have been drafted according to the priority sectors, among others, we can mention:

- "Business and Investment Development Strategy 2014-2020" as the key document where national policies and their implementation can be identified in the context of business development and investment growth in Albania.
- "Cross-Sectoral Strategy for Rural and Agricultural Development 2014-2020", with the primary objective of defining the strategic framework for addressing the challenges faced in the agricultural and agro-processing sector as well as sustainable economic, environmental and social development of rural areas.

<sup>&</sup>lt;sup>17</sup> Strengthening Albania's Trade Competitiveness, WB, June 2019

<sup>&</sup>lt;sup>18</sup> Strengthening Albania's Trade Competitiveness, Banka Botërore, June 2019

<sup>&</sup>lt;sup>19</sup> Sanfey, Milatovic, Kresic, 2016

<sup>&</sup>lt;sup>20</sup> In its program, the Albanian government states that "special attention will be paid to economic and financial policies that stimulate investment in the growth and expansion of industrialization through increased industrial activities. This will aim at increasing the production and processing capacity of the industrial sector in Albania. Focusing attention on increasing the country's light industrialization level is one of the priorities of our governance in the 2017-2021 mandate." - Government Program 2017 - 2021

<sup>&</sup>lt;sup>21</sup> National Strategy for Development and Integration 2015-2020, National Business Development Strategy 2014-2020



- "Digital Agenda Strategy 2015-2020", aims at more coordinated and efficient investment management in the Information and Communication Technologies sector to provide quality services to citizens and improving their living conditions.
- "National Strategy for Information Technology and Information Science 2017-2022" which sets out the policy, vision, goals, and strategic objectives of the development of scientific research, technology and innovation.
- "*National Transport Strategy 2018-2021*", with the main aim of developing an efficient integrated transport sector in the region and beyond to support economic development and improve the quality of life of citizens.
- "*National Energy Strategy 2018-2030*" incorporates the necessary changes needed to increase the security of energy supply and optimization of resources to meet the needs with the main objective of sustanable development of the economy.
- "National Strategy for Sustainable Tourism Development 2019-2023" with the vision of transforming Albania into a welcoming, attractive and authentic destination, aiming at sustainable development of the country's economic, natural and social potentials.

As noted above, some of the national strategies are close to their deadlines, and it is perhaps the critical moment to analyze the impact and open debate on the vision of the next 5-10 years and decide on the economic model of the country. *The moment becomes more strategic considering also the prospect of the country's* EU integration and alignment with the "acquis communitaire".

### Fiscal Policies

In the macroeconomic context, in the recent years, Albania has undertaken concrete measures to forecast key economic indicators, reducing public debt, controlling PPP contracts, contributing to the country's macroeconomic stability and the ability to capitalize on the market.

The fiscal rule adopted in 2016<sup>22</sup>, stipulates the reduction of public debt to 45% of GDP. Also, based on the same rule, the country's current revenues will be used to cover current expenditures and then to finance Public Investment. The same rule attempts to control the careful use of public money with PPP contracts<sup>23</sup>. Also, fiscal policy changes with *effects on tax revenues* are foreseen to occur only once a year and no later than three months after the end of the budget year.

Recent fiscal packages have made it possible to reduce capital taxation by improving the business climate. Reducing the dividend tax from 15% to 8% as a double taxation measure has been welcomed by the business as it helps to capitalize on the market by boosting consumption and investment growth in the economy. Also, extending the taxable wage base to ALL 150,000 will help *reduce the labour cost* of retaining skilled workers.

As regards to fiscal measures to incentivise the investments in technology, the Albanian legislation includes exemptions from VAT on the supply of agricultural machinery and equipment, active

<sup>&</sup>lt;sup>22</sup> Law 54/2016 "On some amendments and additions to Law no. 9936, dated 26.6.2008, "On the management of the budgetary system in the Republic of Albania", as amended

<sup>&</sup>lt;sup>23</sup> Paragraph 4/2 of Law 58/2016 "The total amount of annual net payments made by general government units resulting from concessionary contracts or public-private partnerships (PPPs) shall not, as a rule, exceed the limit of 5% per cent of actual tax revenue for the preceding budget year"



processing machinery and agri-business. This is a measure that seems to have contributed to the increase in the import of machinery equipment in the country, but also to the increase of Albanian exports of agro-processing products<sup>24</sup>. The government has also incentivized the ICT sector, reducing the corporate tax rate from 15% to 5% for companies operating in the software production/development sector. According to INSTAT, during 2018 there were 742 new companies in the field of Information and Communication, mainly small companies with up to 9 employees.

The incentives undertaken in the field of tourism to boost the agro-tourism sector have also led to the growth of new start-ups in 2018 with 3,120 thus affecting the growth of the workforce.

To stimulate debate between policies and their impact, on different sectors of the economy, the graphs below provide the performance of gross fixed capital formation in machinery and equipment, agriculture and software and databases as indicators of investment in the economy. Overall, the trend in the *agricultural sector is declining, indicating the negative contribution of this sector to the overall Gross Fixed Capital Formation* (GFCF), while in software and databases, the trend is increasing indicating the advantage this sector has received in investments in the economy.

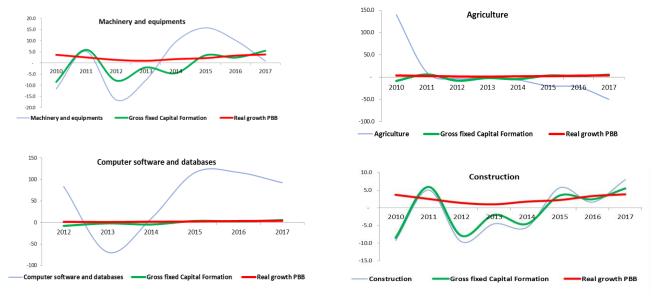


Figure 7: Formation of Gross Fixed Capital (growth in %)

Source: INSTAT

We also highlight sectorial dedicated incentives aiming investment promotion. Following legal and regulatory incentives provided to strategic investors (one-stop-shop administrative procedures through AIDA with special/assisted procedures granted to investors) or financial incentives to potential investors in free economic zones (TEDA) during 2015-2016, additional incentives were provided. These are mainly tax incentives for tourism/agritourism accommodation structures which compared to other countries seem more aggressive. A detailed summary of such incentives has been prepared by Secretariat when analyzing informality in the tourism sector<sup>25</sup>.

<sup>&</sup>lt;sup>24</sup> INSTAT (2019), Foreign Trade

<sup>&</sup>lt;sup>25</sup> IC Meeting No.14



Also, for this analysis, the Secretariat has updated the comparative matrix (prepared in April 2017 in collaboration with AIDA).

- What is common to most countries in the updated matrix (Annex B), is that they have adopted a progressive tax on income and different VAT rates depending on sectors.
- Additionally, Albania applies a tax reduction on dividends from the normal rate of 15% to 8% and the lowest minimum turnover of ALL 2 Mln for VAT purposes and it implemented a package of fiscal measures for tourism and agrotourism in an effort to promote the set up of accommodation structures.
- Countries like North Macedonia and Serbia are more aggressive in targeting investors in other sectors through national and regional economic free zones and direct rewarding policies for any new job openings in the country.

We emphasize that while taxation is recognized as an important factor in companies' decisions to invest, it is not the main determinant<sup>26</sup>. Foreign Direct Investment is attracted to those countries that offer market entry and profit opportunities; predictable and non-discriminatory legal and regulatory framework, macroeconomic stability; responsible and capable workforce, and well-developed infrastructure. It is all these factors that in their entirety affect the long-term benefit of a project.

### Investment Legal Framework Dynamics

The IC Secretariat has previously<sup>27</sup> prepared an analysis of the legal framework applicable to investments. The outcome of this analysis as also agreed in the IC was that Albania has adopted liberal legislation, especially concerning foreign investments in the country based on the principle of non-discrimination between domestic and foreign investors. More concretely:

### A. The main laws that address issues related to foreign investments are:

- Law No. 7764/1993 'On Foreign Investments' amended with Law No. 10316 dated 16.09.2010 and Law No. 46/2017 dated 13.04.2017.
- o Law No. 55/2015, 'On Strategic Investments'
- Law No. 9789/2007 'On the Establishment and Functioning of Economic Zones' was amended by Law no. 54/2015 'On the Creation and Functioning of Technology and Economic Development Areas' which provided specific fiscal incentives for the economic activity of new industries, innovative technologies, information technologies, industries that meet international standards of pollution elimination, efficient industries on energy use as well as high productivity industries, concerning employees.
- Law No.125/2013 "On Concessions and Public-Private Partnership" amended with Law No.88/2014 and Law 77/2015 and lately subject to discussions as related to the restriction of PPPs for unsolicited offers.

<sup>&</sup>lt;sup>26</sup> Tax Effects on Foreign Direct Investment, OECD 2018

<sup>&</sup>lt;sup>27</sup> Meeting No.13 of IC- On the Investment Legal Framework (18 June 2018)



### B. Draft – Unified Investments Law

For more than 2 years now, it is under the discussion preparation of a unified investment law <sup>28</sup>. It is expected to be finalized within 2019, along with the related bylaws, aiming to improve investor confidence by creating mechanisms for attracting, maintaining investments, handling their complaints *(investor grievance mechanism)* and improving the institutional framework. Some of the main comments and issues suggested to be considered are related to the following:

# (1) Clarification of strategic objectives and national policies which orient investments:

- (a) Although investors take risks in return for profit, they consider sustainability and clarity of strategic priorities, as one of the main drivers in decision-making. Based on Secretariat's consultations with the business, it comes out that companies demand a sustainable and clear focus on economic policies in the sectors/activities (e.g. services) that are in coherence with Albania's competitive advantage (e.g. cheap labour force), natural resources and infrastructure (transport, energy and electronic communications)
- (b) In the framework of enhancing the country's competitiveness, directing public investments toward the improvement of infrastructure, institutions and services for the business, would strengthen the impact of legislative reforms in the investment climate.

#### (2) Administration and Institutions

- (a) Re-dimensioning of the administration to guarantee the responsible and effective implementation of the principles sanctioned in the laws;
- (b) Increasing the capacity of regulatory bodies especially in specific industries such as electronic communications, hydrocarbons, financial services and insurance;
- (c) Fighting corruption and institutional practices that limit fair competition and open markets;
- (d) Investor support institutions and structures responsible for handling their grievances.

#### (3) Access, transparency and assessment of incentives on investments

(a) Making public of the analysis of the impact of Law 55/2015 "On Strategic Investments" in attracting investments and the status of those investments.

In discussion phase is also the approval of the draft law "On the Establishment of the Albanian Investment Corporation", which has been the subject of discussions, comments and revisions by Albania's development partners, is also under discussion. This law is expected to give impetus to TEDA/Free Economic Zone projects where the state can act as a developer/co-developer partner.

<sup>&</sup>lt;sup>28</sup> Objective set by the Investment Policy Roadmap of the Albanian Government approved by DCM No.579, dated 03.08.2016.



## V. FINDINGS

Based on the above, as well as on the face-to-face consultations with the business representatives regarding the country's strategic approach to potential investments, current and future (national, regional or global) challenge for sustainable growth, the Secretariat has identified the main findings at several levels as follows:

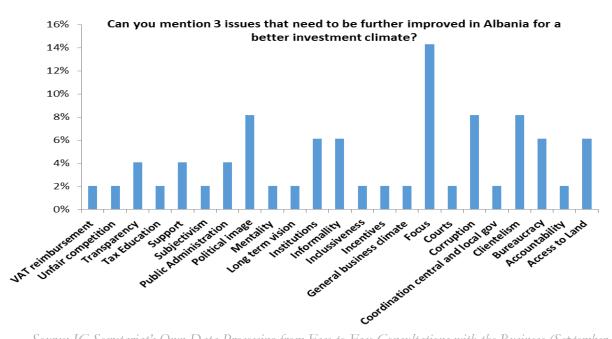


Figure 8: Perception of the Private Sector on the Main Factors to be Improved

### (1) Difficulties in focusing policies as per declared vision

Despite the existence of strategic documents that set out policy directions, in reality the *focus is not always consistent over time and with supporting projects.* Thus, the National Strategy for Development and Integration (NSDI) is the key national strategic document supporting the sustainable social and economic development of the country<sup>29</sup>. It combines the development agenda with the country's integration processes, *summarizing the vision, priorities and major national objectives.* Based on the vision set out in the NSDI<sup>30</sup>, relevant strategies have been developed according to the sectors identified in this strategy with the aim of achieving the major objectives<sup>31</sup>. We highlight that for instance the selection of tourism as a priority sector with potential for sustainable growth in the country was initiated with the adoption of the NSDI in 2014, and included in the Law for Strategic Investments (2015) or the 2018 fiscal incentives. Meanwhile, the strategy was approved only in June 2019. This time period, coupled with political and institutional changes, is considered to have influenced the investment potential of the sector and certainly the *focus of the* 

Source: IC Secretariat's Own Data Processing from Face-to-Face Consultations with the Business (September 2019)

<sup>&</sup>lt;sup>29</sup> <u>https://www.kryeministria.al/strategjia-kombetare-per-zhvillim-dhe-integrim-2015-2020/</u>

<sup>&</sup>lt;sup>30</sup> About 37 cross-cutting strategies and national programs are based on the NSDI

<sup>&</sup>lt;sup>31</sup> (1) Growth through macroeconomic and fiscal stability (2) Growth through increased Competitiveness (3) Human capital investment and social cohesion (4) Growth through sustainable use of resources and territorial development.



*interventions.* Another example is the announcement of important infrastructure projects for the development of tourism such as the construction of the airport in Vlora, ports, road infrastructure towards tourist areas which are a very important incentive for investors, but major challenges are related to their respective implementation and deadlines.

In the meantime, we note that for instance the package for fason, if we refer to the figures and process - can be considered as a success story of the collaboration between the state and the business. Based on INSTAT<sup>32</sup> estimations, the number of enterprises in processing industry increased by 29%, the number of employees by 37% while the added value in the economy increased by 46%. The measures taken in collaboration with the business and the focus of the state on the implementation of these measures turned the fason sector into a promoter of employment growth, increased exports of "textiles and footwear" and attracting more investors in the sector. Since 2014 (the year of presentation of the package), exports in the "textile and footwear" group have increased by an average of 14% per year and this group of goods has increased its share in the export structure from 28% in 2013 to 44% in 2016, two years after the application of the proposed package.

### (2) Lack of data or even impact assessments of strategies such as Business Development and Investment Strategy

We emphasize the importance of monitoring reports as important instruments for measuring the progress made. For instance, if we refer to the latest monitoring report (prepared by GIZ), 70% of the activities within the Business and Investment Strategy have been carried out. However, to truly judge the progress made and the challenges faced to build the vision, we consider important to analyze the impact and performance indicators. In the meantime, monitoring the performance of specific indicators would help to identify and take appropriate measures to help achieve the objectives under the specific components.

# (3) Availability and quality of workforce vis-a-vis market demands - the main challenge of the future

During consultations with investors, the Secretariat observed that they consider as very important in their decisionmaking to whether invest in the country, the availability and quality of workforce—an issue already tackled by the IC since February 2017.

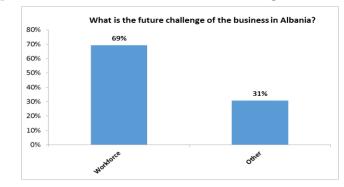


Figure 9: Perception of the Private Sector on Its Future Challenges in Albania

\* "Other" includes property, certification of products, system and institutions, clientelism

Source: IC Secretariat's Own Data Processing from Face-to-Face Consultations with the Business (September 2019)

<sup>32</sup> INSTAT (2018), Register of Enterprises



In the meantime, we also highlight the fact that according to published data<sup>33</sup>, Albania ranks among the top 20 countries (17<sup>th</sup> in 2016) for emigration. <u>The problem is extremely important</u> <u>and requires integrated and emergency intervention at several levels.</u> We also highlight, progress towards improving the regulatory framework and focus on vocational education (Law on Promotion of Employment, March 2019 / Law No.15 / 2017 "On Vocational Education in the Republic of Albania / Some DCMs Approved in 2018) but results are to be monitored.

(4) Access to land issues which refer to land titles and land administration<sup>34</sup> are also a significant impediment for attracting investments in strategic sectors especially in agriculture and remain a major bottleneck for improving the investment environment in Albania. The forecast improvements with the latest developments of a new legal and institutional framework on Cadastre are quite expected.

The IC Secretariat has already tackled the issue (IC Meeting XVI, May 2019), by providing relevant recommendations. In short, it is hightlighted that a) there is no unique complete and consolidated register of immovable properties yet, which in particular influenced potentially the investors' decision in agriculture and tourism<sup>35</sup>, b) although the Law No.55/2015 "On Strategic Investments" under article 31 provides for establishing the Strategic Investment Support Real Estate Fund<sup>36</sup>, to date there is not yet a comprehensive register of such properties, their status and category c) access to land limitations has been an issue identified also by EU<sup>37</sup>, foreign investors and professionals during the consultation phases of the new draft law on investments<sup>38</sup> as a formal restriction towards foreign investors.<sup>39</sup>

(5) Various legal and regulatory issues in the Investment climate already tackled by the IC, briefly summarized in the following table:

<sup>&</sup>lt;sup>33</sup> UNDP, <u>https://www.undp.org/content/dam/albania/docs/Brain\_Gain%20web.pdf</u>

<sup>&</sup>lt;sup>34</sup> Issues identified in the previous IC Meeting No.16.

<sup>&</sup>lt;sup>35</sup> EU Progress Report 2019.

<sup>&</sup>lt;sup>36</sup> With state-owned properties by central institutions or municipalities and the respective by-law addressing the procedures and modalities for state participation in strategic investments and functioning of the property fund register is in place

<sup>&</sup>lt;sup>37</sup> Acquisition of real estate by foreigners remains subject to restrictions: they are not allowed to acquire agricultural land, forests, meadows and pastures. Provisions regulating the acquisition of a real estate property by foreigners remain unchanged and uncertainties over real estate ownership rights continue to discourage investment

<sup>&</sup>lt;sup>38</sup> Unified Investment Law

<sup>&</sup>lt;sup>39</sup> EU Progress Report 2019



# Non-functional judiciary system to adequately respond to the requests of the businesses for fast and fair resolution of disputes.

There are thousands of requests for court hearings in the Administrative Courts which from years now have failed the mission since their establishing for resolving cases within 60 days. More than 30,000 cases waiting in the High Court<sup>40</sup>. A good part of such numbers is related to court cases initiated by businesses and investors towards public administration institutions. Lack of final court decisions has impeded the unification of administrative practices towards businesses, leave room to arbitrary and discretionary decisions by the administration and increased the legal uncertainty. On the other side, lack of judiciary filter impedes the administration itself to self-improvement and better regulation.

# Specific sector cases of legal uncertainty for businesses as a result of controversial policy decisions

There have been encountered some examples in the country which have demonstrated the legal uncertainty created by institutions such as signals transmitted to potential investors in a strategic sector like energy, for example, a series of measures were taken by the Albanian Government, the regulatory authority ERE and the national power company KESH sh.a. which made the operation of small hydrogeneration projects (HPP) in Albania difficult due to unusual ERE decisions<sup>41</sup> by revising downward the price of electricity that KESH gives to small hydropower plants up to 15 megawatts, applying as such retroactive prices for years 2013-2014, in breach of contractual terms of concession<sup>42</sup> agreements<sup>43</sup>.

# Instability of legislation. Frequent and ad-hoc changes to laws and by-laws which determine the stability of the business environment.

Frequent and non-well studied changes with long-term effect have continuously been identified by businesses associations and companies as premises for unfair treatment. They have somehow contributed for uncertainty in the context of a non-stable and fully professional administration to transpose adequately and in time the will of the laws. This is an issue which becomes of high prevalence in the cases of procedures with financial impact for businesses.

An example of this is the provision of tax on plastic products which has imposed via Law No. Nr.93/2018, dated 03.12.2018 and cascaded to administration and businesses via instructions only in late February 2019 with the Instruction No. 20.2.2019. It is worthy to mention in here that Law No. 9920/2008 "On Tax Procedures" as the most important law related to taxes has been subject of amendments 16 times while its Instruction No. 24/2018 has been subject of amendments 18 times, by substantial changes with new rules and procedures and short time for implementation.

# (6) Although main legislation for boosting diversified investment has been approved and there is a good will from the government, difficulties have been encountered in materializing the approved legislation into concrete measures and activities.

<sup>&</sup>lt;sup>40</sup> Vetting process related to the ongoing Justice Reform is ongoing.

<sup>&</sup>lt;sup>41</sup> ERE decision no. 143/26.12.2014 "On the revision of the purchase price of electricity for the producers of electricity from existing HPPs, with installed capacity up to 15 MW for years 2013 and 2014", and ERE decision no. 144 "On the revision of the purchase price of electricity for the producers of electricity from new HPPs, with installed capacity up to 15 MW for years 2013".

<sup>&</sup>lt;sup>42</sup> In 13 June 2017 after several court hearings the High Court decided in favour of small HPP, involving the legal certainty principle according to which gained rights could not be subject of unilateral changes from ERE with the imposition of lower retroactive prices. According to which decision KESH sh.a should pay back 6 Mln Euro, as a result of the non-consulted decision by ERE

<sup>&</sup>lt;sup>43</sup> The selling price of new HPPs up to 15 ME for the regulatory period 2012-2014 was 9.3 ALL per kilowatt. With the review made by ERE, the sale price for 2013 was calculated at 9.73 ALL/kwh and for 2014 was recalculated at 7.95 ALL/kwh. The recalculation for 2014, from 9.3 ALL to 7.9 ALL, marked a decrease of about 14% of the profits that HPPs had benefited from the sale of energy.



The cases of Free Economic Areas (TEDA) where still no active investments are established, should increase awareness for more focus and dedication. Law on TEDA<sup>44</sup> provides a series of fiscal, administrative and legal incentives<sup>45</sup> which intended to attract investments in the area of advanced technologies to be located in free areas as per the definitions of the Customs Code. At the time of approval, this law has considered as a necessary change aiming to simplify procedures for businesses by providing a group of consolidated incentives with a clear focus. The necessary by-laws were accordingly approved in due time and completed all the package of the initiative.<sup>46</sup> Despite the efforts and procedures to attract investors in TEDA, since 2015 and to date there is not any implemented TEDA, from private companies or municipalities, although the state has prepared documents for TEDA Spitalle and TEDA Koplik.

While the legislation on strategic investments is completed with the respective by-laws, its perceived impact would be highly appreciated<sup>47</sup>. Investments are focused mostly on tourism (7) and in agriculture (4). Below, a status of the projects as per information by AIDA:

- SIC has approved in total 13 strategic investment projects, of which 8 have benefited from strategic investor status/assisted procedure and 5 from strategic investor status/special procedure.
- Sectors 7 projects are in the tourism sector, 4 in the agricultural sector, 1 in the energy sector and 1 in the sector of development priority areas.
- There are 7 projects under implementation in tourism, 2 in agriculture and 1 in the sector of development priority areas.
- Currently, 4 projects are in the application phase, 3 out of which are in the tourism sector and 1 in the agricultural sector.
- Meanwhile, 15 projects are in the consultation phase, 5 out of which are in agriculture, 6 in tourism and 4 in energy.

According to AIDA, the total value of the proposed investments is 2,007,090,406 Euros, while the total value of the approved investments is 692,826,000 Euros.

### (7) Potential Investment Sectors

By trying to argue on the strategic approach to attracting new investment, and sectors that can be considered as potential for the country, during consultation meetings with the business it turned out that besides the classic criteria, there are also some considerations to consider such as the withdrawal of industries that require a lot of manpower for the sake of the issues we mentioned above or the withdrawal of companies industries/businesses seeking investment in "unoccupied" land or properties, or logistic hubs that require ready infrastructure in advance. We also highlight

<sup>&</sup>lt;sup>44</sup> Law No.9789 dated 19.07.2007 "On the Establishment and Operation Of Technological And Economic Development Areas" As Amended With Law No. 54/2015 "On Several Amendments And Addenda To Law No. 9789, Dated 19.7.2007, "On The Establishment And Operation of Technological And Economic Development Areas".

<sup>&</sup>lt;sup>45</sup> Article 13 of Law No. 9789 dated 19.07.2007 sets forth 10 incentives/fiscal relieves. Paragraph 1 point b) of Article 13 "Fiscal Facilities" of Law No.9789, sets forth as fiscal facilities: "developers and users <u>are exempted from the payment of the 50 per</u> <u>cent tax on-profit rate for the first 5 years from the commencement of their activity in the area". Investors do not consider this a full guarantee in the conditions of the potential change (increase) of the corporate tax on-profit rate, as a result of changes in the fiscal package.</u>

<sup>&</sup>lt;sup>46</sup> <u>http://www.teda.gov.al/?page\_id=690</u>

<sup>&</sup>lt;sup>47</sup> Secretariat couldn't find any relevant assessment in regard



the potential of the construction sector, which is conditional on informality (e.g. unregistered buildings) but which carries benefits, especially in increasing exports.

From the consultations we can point out that some sectors were prioritized as follows:

- a) Agro-processing<sup>48</sup> perceived as a seCctor where there are potentials for new investments such as investments in the processing of value-added niche vegetable products and fruits for export and domestic market (made in Albania), or on-site processing of medicinal plants, etc. In recent years there has been an increase in exports of plants, roots, flowers and ornamental leaves, tea and spices as well as an increase in exports of processed agricultural products such as vegetable and fruit processing.
- b) Tourism<sup>49</sup> The perception that the tourism sector has the potential to support sustainable economic growth for Albania is also supported by recent official data. Throughout 2017<sup>50</sup>, the tourism sector recorded a direct contribution of 8.5% of GDP, employed about 7.7% of the labour force in Albania, covered 7.5% of investments in the country and the number of companies increased by 26%. Tourism accounts for 11% of all economic activity in Albania. Meanwhile, the challenge of tourism towards achieving the potential it represents is conditioned by infrastructure progress, eco-systems conservation, accommodation capacities, quality of services, supply and tourism product. We emphasize that these factors have somewhat inhibited the sustainable and consistent development of tourism in Albania, leaving room for uncontrolled and chaotic development that has kept the industry afloat but possibly jeopardizing its sustainability in the long run.
- *c)* Natural Resources While the interest remains considerable for the sector, especially foreign investors, still the good modelling and supervision of the sector, especially the hydrocarbon, remain a real challenge. Below, it is provided a summary of the main capacities in renewable and hydrocarbons<sup>51</sup>.

#### Renewable Energy Sources

1. Albania has a considerable hydropower potential, where circa 35% of it is utilized. There are around 540 HPPs (527 Small HPP up to 2 Mw) representing 31% of the power generation forecast, which is only 43% of the electricity consumption projected in 2020. The government has committed to a policy of increasing the use of renewable energy, mainly hydro, solar and wind<sup>52</sup>. The country is exposed to a considerable degree to the risk of supply insecurity, due to changes in the hydrologic conditions and non-diversification. Albania's overall energy target from renewable energy sources to final gross energy consumption is 38% in 2020<sup>53</sup>. Also, there is a <u>new regulatory framework that supports the vision</u>, Law no. 7/2017 "On Promotion for Using of Renewable Energy Sources" was adopted to comply with the Energy Community Treaty and the Directive no. 2009/28/EC "On Renewable Energy Sources." This law provides for "incentive schemes"<sup>54</sup> as a direct engagement of the government to reach the target on the use of power produced from renewable sources.

<sup>&</sup>lt;sup>48</sup> Cross-cutting Strategy for Rural and Agricultural Development 2014-2020, sets out the main directions of sector support by the Albanian government and some fiscal incentives have been adopted in support of it.

<sup>&</sup>lt;sup>49</sup> Additional information on the sector is given in Annex A.

<sup>&</sup>lt;sup>50</sup> According to the 2018 Travel and Tourism World Economic Impact Report (WTTC),

<sup>&</sup>lt;sup>51</sup> Detailed information on the sector is provided under Annex A.

<sup>&</sup>lt;sup>52</sup> Strategy of Energy 2018-2030 approved with CoM No.480 Dated 31.07.2018. Albanian energy goals consist of the following priorities. (1) utilization of energy sources; (2) energy diversification; (3) increasing the competitiveness and (4) the environmental protection.

<sup>&</sup>lt;sup>53</sup> Law no. 7/2017 "On Incentives for Using of Renewable Energy Sources" and Consolidated National Action Plan.

<sup>&</sup>lt;sup>54</sup> Support with regulated tariffs (feed-in-tariff) and CoD (Feed-in-premium)



- 2. Wind Energy. 30 companies have applied for Eolic parks (Wind)<sup>55</sup>. The wind energy constitutes a potential opportunity for power production in Albania, however, there is no activity into practice. The major problem of establishing wind powerplant in Albania is the lack of successive measurements of the velocity and duration of the wind that would create a clearer picture for potential investors.
- 3. Photovoltaic During the consultation, we find some interest from the potential investors. There are around 11 entered contracts for the production of energy from photovoltaics (solar) while the number of applications is higher. About 10 months after announcing the winner of the auction for the construction of the Akernia photovoltaic power plant in Vlora, the parties (Investor and MIE) have yet to sign a contract that would pave the way for one of the most important energy investments in the country. There is interest from investors in the energy market to be part of eventual procedures for the construction of photovoltaics under a transparent process that leaves reasonable time for preparing investment and consolidated business plans. Investors' claims, however, appear to be focused on the procedures that enable a fixed price for the purchase of photovoltaic energy produced by the State and therefore a lower risk.

In summary, from the consultations, it can be concluded that the sector is considered relevant to potential investors, despite its progress being associated - with further measures, such as market liberalization (Energy Stock Market), pricing models/ methodology and land available for such investments.

- Hydrocarbons<sup>56</sup> - Albania's oil sector is small by international standards, but it is important to Albania's economy and there are still large undiscovered oil reserves. The state-owned oil company, Albpetrol, estimates the geological reserves of crude oil are about 437 million tons and the total gross oil reserves are about 46.9 million tons and natural gas reserves at about 5.7 billion m3N. Exploration and extraction of such resources is expensive (thus requiring important investors), qualified workforce and a combined formula which optimized the extraction, revenues for the budget and profits for companies. The sector is crucial for the economy, as it is one of the main contributors to the Albanian exports. Also, the private sector is unique in its field of operation and potential. That why, it is a unique moment now, that the sector's vision is updated and aligned with relevant state institutions, aiming to upgrade their level professionally and financially too.

### d) Digitalization

The Information and Communication Technology Sector in Albania has made progress in terms of market liberalization, expanding internet use, improvements in public electronic services and in the context of developing the Digital Agenda strategy. In principle, the government creates the necessary preconditions by building strategy and clarifying the vision for the digitalization of the economy, coordinating with donors and facilitating fundraising. The EU, with its digitalization and innovation strategy, has also prepared a specific strategy for the Western

<sup>&</sup>lt;sup>55</sup> Consolidated National Action Plan

<sup>&</sup>lt;sup>56</sup> Detailed information on the sector is administered, produced and provided by the National Agency on Natural Resources on the official website: http://www.akbn.gov.al/brochure-2019-petroleum-exploration-and-production/?lang=en.



Balkan countries where the intervention pillars (REA MAP) are specified. Meanwhile, a plan for "broadband" internet is expected to be completed by April 2020.

This sector currently faces some issues such as the lack of a responsible policy-making institution for innovation and digitalisation, the lack of an action plan for 2018-2020, etc. In the meantime, we note the increased level of internet use in Albania every year by 10-15%, but broadband penetration remains at low levels of approximately 38% of Internet-connected households.

In the meantime, as the sector is developing, but we are currently shifting capacity towards developed countries, it remains a challenge to train specialists in the field and continuous education of young people (professional and university) in order to reduce the digital gap (rural areas constitute 40% of the population, but only 1% of it is connected to the Internet).

### e) TEDA

Although the legislation in this field in considered complete, there is no active light industry operating in the free economic zone, thus being an immense opportunity for new investors (please refer to point 7 above). The package of (legal, administrative and fiscal) incentives provided constitutes a solid basis that should be associated with grid infrastructure investments by the State. From face-face-face consultations, it turns out that there is currently interest from various activities in the processing sector (e.g. sectors such as agro, semi-finished products, or information and digitalization technologies, etc.) to exploit the potential that free economic areas offer.

### VI. SUGGESTIONS

To promote a good debate on investment promotion in the country, both from a strategic and sectoral point of view, the following are some considerations. Do we need a new approach or continue with the same model of the current strategy? Where do we see our economy in the next 5-10 years? What should be the focus and what should be done to incentivize both current investors and attract new investors? How can our economy be better integrated into the regional market? Can we focus more on ICT, green economy, manufacturing or energy and hydrocarbons?

### At strategic level

Initiating and structuring the debate on Albania's economic model and the priority sectors that enable sustainable development that can be considered as a "unique niche" for the country in the next 10-15<sup>57</sup>. We emphasize due to the specifics of the Albanian economy, a) SME support should be the main focus of the sustainable development model and policies, b) Good fiscal management as an essential factor in improving the business climate in the country.

<sup>&</sup>lt;sup>57</sup> Review/Preparation of new strategies which conclude in 2020 (e.g. SKZHI/SZHBI/SNZHRB/SAD etc.)



- Specify the vision on the priority focus (at the central and local level). For example, Vision "Albania 2030" to define sectors that are considered as unique potentials and engines of growth.
  - Specific country context (transparency and finalization of major infrastructure projects / EU integration); Regional countries are consolidating efforts in the regional market / Aggressive Competition;
  - A strategic approach to attracting FDI in coherence with priority sectors and developing an economic model of measuring FDI impact to create added value in the country and integrating it into the modern digital technology market;
  - Lack of coherent and aggregated data, human and financial capacity for in-depth analysis and impact measurement. It is therefore recommended to create an experts platform, with a concrete plan of action to identify missing data, enable detailed analysis of Investment Impact (such as substitution or reduction options for key imports, options for export growth and diversification, etc.), in key economic indicators in coherence with priority sectors.
  - Identification of targeting opportunities eg service sectors (as property issues remain a major obstacle to attracting serious investment).
  - Consolidation and depoliticization of institutions in coherence with priority sectors to ensure "institutional memory" and achieve sustainable development potential. E.g.: AKBN, NFA, AIDA (capacity / expansion), MIAP (merging).
  - Monitoring and transparency of Public Investment Coordination (central and local) in line with the requirements of priority sector strategies, to enable:
    - o Investment optimisation;
    - New project generation (in national and international level) that impact in stimulating investment and increasing the absorption capacity of funds from EU, WBIF, etc.
  - Increase business cooperation at the sectoral level to enable applications in innovation and information technology funds, research and development in development partner funds such as. COSME etc.
  - Preparation and Publication of the State Real Estate Fund (under the Law on Strategic Investment).

### At sectoral level

### Energy

- Completion of the legal framework on the renewable energy sector (Adoption of the Methodology of determining the purchase price of energy produced by photovoltaics as per the MIE Instruction No. 3, dated 20.6.2019).
- Making effective the liberalization of the energy market and the Energy Stock Market. Investing in power distribution network to improve technology access for local solar and wind producers
- Establishment of joint MIE-MFE-Business Working Groups to debate on the sector challenges in coherence with the Energy Strategy 2018-2030.



### Agriculture

- Incentive measures on the de-fragmentation of agricultural land and promoting the competitiveness of domestic production;
- Transparency on a) information and progress on donor support policies for the agricultural/agro-processing sector and b) performance of investments under public-private contracts in the sector.

### <u>Digital</u>

- Focus on creating regulatory conditions for quality services in the field of electronic communications (broadband/5G).
- > Completing the **regulatory framework** and promoting **FINTECH**.
- Establishment of a central policy-making institution/platform to enable crosssectoral coordination and to push forward the digital agenda, research and development, as well as capacity building toward business sophitication (e.g. North Macedonia, Germany, Ireland). This platform to:
  - consist of experts in the field, adopt an ecosystem or value chain philosophy (have interactions between telecommunications, media, IT industry, infrastructure, usability)
  - interact with a network of actors: academia, business, civil society, start-up, government, media focusing on the impact of digitalization in Albania on education, economics, employment, social aspects, etc.
- Set up concrete incentive policies on vocational education with a focus on IT and digital skills.

### <u>TEDA</u>

From face-to-face consultations, it turns out that there is an interest from various businesses in the processing sector (e.g. sectors such as agro, semi-finished products, or even information and digitalization technologies, etc.) to exploit the potential offered by TEDAs. Consequently, it is highly suggested that TEDAs become functional as soon as possible to exploit the potentials they can provide.

### Education and Employment<sup>68</sup>

<sup>&</sup>lt;sup>58</sup> Adaptation of pre-university, post-graduate and vocational education curricula to the requirements of priority sectors for investment (IC meeting no 9- "Readiness of the Labour Market against the Potential for Investment in the Business Process Outsourcing (BPO) Sector).

Specific industries through the implementation of projects and courses from the local business environment. Flexibility in providing knowledge from public universities through innovative short-term programs in business partnership: Business Academy (intensive 1-3 day programs in a specific area such as Management and Operations Consultancy, Taxes, Business Plan Development, Feasibility Studies, etc.) Certificates obtained upon successful completion must be accredited by the Ministry of Education and the Ministry of Social Welfare and Youth as an added value for access to the labour market. (IC meeting no 9- "Readiness of the Labour Market against the Potential for Investment in the Business Process Outsourcing (BPO) Sector).

Standardisation of practices and to become part of the curriculum - business model project - faculty - teaching practice. Accreditation of Universities should consider monitoring state-business relationships for effective implementation of practices as part of the curriculum. (IC Meeting no 9- Readiness of the Labour Market against the Potential for Investment in the Business Process Outsourcing (BPO) Sector.



- A strategic approach based on adapting employment policies and improving the skills of the workforce towards priority sectors for sustainable economic development. This should be done through a clear regulatory framework but also by setting standards and criteria for implementation, as well as through incentives.
- Creating a systematic collaboration platform between schools and businesses to create clusters of business actors - professional service providers - civil society, employment offices, career offices etc. operating in priority sectors.
- Government to enable the leasing of state-owned buildings to support the creation of training centers to re-dimensionate the workforce skills as per market requirements.



## ANNEXES

Annex A

### Natural Resources

### (1) Renewable Energy Sources

• <u>Strategic Vision</u>

The government hason committed to a policy of increasing the use of renewable energy, mainly hydro, solar and wind<sup>59</sup>. According to ERE, for the year 2017, the power production for public consumption was fully generated by HPPs, despite one of the main objectives of the National Action Plan for Renewable Energy Sources 2015–2020 being diversification into renewables. The country is exposed to a considerable degree to the risk of supply insecurity, due to changes in the hydrological conditions. The Albanian government has acknowledged that the need for diversification of energy sources is urgent<sup>60</sup>.

According to the National Action Plan on Renewable Energy 2018–2020, Albania will continue to support the development of renewable energy sources, including diversification, either a particular focus on solar and wind capacities. Albania's overall energy target from renewable energy sources to final gross energy consumption is 38 per cent in 2020<sup>61</sup>.

Part of the Albanian renewal energy in <b>2009</b>			Mean for 2015- <b>2016</b>		Objective for renewable energy for 2020
31.2%	32.6%	33.2%	34.3%	35.6%	38%

Currently, Albania is the only country in the region with 100% energy production from Renewable Energy Sources.

• <u>A new regulatory framework that supports the vision</u>

Law no. 7/2017 "On Promotion for Using of Renewable Energy Sources" was adopted to comply with the Energy Community Treaty and the Directive no. 2009/28/EC "On Renewable Energy Sources." This law provides for "incentive schemes"<sup>62</sup> as a direct engagement of the government to reach the target on the use of power produced from renewable sources.

<sup>&</sup>lt;sup>59</sup> Strategy of Energy 2018-2030 approved with CoM No.480 Dated 31.07.2018. Albanian energy goals consist of the following priorities. (1) utilization of energy sources; (2) energy diversification; (3) increasing the competitiveness and (4) the environmental protection.

<sup>&</sup>lt;sup>60</sup> As outlined in the National Action Plan on Renewable Energy 2018–2020 approved with CoM Decision No.179 Dated 28.03.2018 and confirmed also in the Consolidated National; Action Plan on Renewable Energy 2019–2020 approved with CoM No.580 Dated 28.08.2019

<sup>&</sup>lt;sup>61</sup> Law no. 7/2017 "On Incentives for Using of Renewable Energy Sources" and Consolidated National Action Plan.

<sup>&</sup>lt;sup>62</sup> Support with regulated tariffs (feed-in-tariff) and CoD (Feed-in-premium)



Some sub-legal acts<sup>63</sup> were enacted in compliance with Law no. 7/2017 (e.g. GoA adopted CoM No. 349 Date 12.06.2018 "On the Approval of Support Measures for the Promotion on the Use of Electricity from Renewable Sources of Solar and Wind and the Procedures for the Selection of Projects for Their Benefit"), but many others have not yet been adopted (e.g. establishing of Agency on Renewable Energy Sources). The Law on Power Sector provides for priority and guaranteed access of renewables to the network and priority dispatch of electricity from renewable sources. However, secondary legislation is incomplete. In practical terms, transmission and distribution system operators have to improve the methodology determining the costs of connection to the grid or grid reinforcements and transparency towards investors.

### • <u>State of affairs related to the sources of renewable energy in Albania</u>

- (1) Albania has a considerable hydropower potential, where circa 35% of it is utilized. A considerable number of private entities have been licensed by ERE upon stipulation of concession agreements for the construction and operation of HPPs with the Albanian government. There are around 540 HPPs (527 Small HPP up to 2 Mw) representing 31% of the generation forecast, which is only 43% of the electricity consumption projected in 2020. The expectation of HPVs in the construction phase can increase about 8% hydro production in 2020<sup>64</sup>.
- (2) **30 companies applied for Eolic parks (Wind)**<sup>65</sup>- but no activity into practice. The wind energy constitutes a potential opportunity for power production in Albania. The major problem of establishing wind powerplant in Albania is the lack of consecutive measurements of the velocity and duration of the wind. Consequently, various companies ready to invest in this field should make a prior assessment of the records of the wind velocity and duration.
- (3) 11 entered contracts for the production of energy from photovoltaics (solar) while the number of applications is higher only small producers under production (capacity up to 2 MW). About 10 months after announcing the winner of the auction for the construction of the Akernia photovoltaic power plant in Vlora, the parties (Investor and MIE) have yet to sign a contract that would pave the way for one of the most important energy investments in the country. The auction winner was announced in November 2018, anticipating the construction of a 100 ME power plant. 50 Mw would be part of support measures that guarantee the purchase of energy, while the rest would be freely traded in the energy market<sup>66</sup>. In the eventual relaunch of the procedures, there is interest from big investors in the energy market to be part of a transparent process which leaves reasonable time for preparing consolidated investments and business plans.
- Some recommendations to address the above situation and speed investment to the sector:

<sup>&</sup>lt;sup>63</sup> <u>Instruction No. 3, dated 20.6.2019</u> "On the Approval of the Authorized Procedure for the Connection to the Distribution System of Small Renewable Projects for Self-Generating Solar Power Generators", <u>CoM No.407, dated 19.06.2019</u> "On the approval of the procedure, categories, conditions, qualification requirements and professional experience for the person to whom the energy auditor's certificate is issued", CoM No. 342, dated 22.5.2019 "On the approval of categories, conditions and qualification requirements for the energy manager"

<sup>&</sup>lt;sup>64</sup> AKBN Renewable Energy Overview 2019

<sup>&</sup>lt;sup>65</sup> Consolidated National Action Plan

<sup>&</sup>lt;sup>66</sup> <u>https://acp.al/news/6759/Vonon-projekti-i-Parkut-fotovoltaik-ne-Akerni--MIE:-Jemi-ne-proces-nenshkrimi-te-kontrates/</u>



- (1) Making effective "incentive schemes" as provided by Law no. 7/2017 "On Promotion of Renewable Energy Sources" for direct engagement of the government to reach the target on the use of power produced from renewable sources.
- (2) Setting up of the pricing system: Adoption of the Methodology of determining the purchase price of energy produced by photovoltaics as per the MIE Instruction No. 3, dated 20.6.2019.
- (3) Investing in a power distribution network to improve technology access for local solar and wind energy producers.
- (4) Make effective market openness and Power Exchange.

### (2) Hydrocarbons<sup>67</sup>

Albania's oil sector is small by international standards, but it is important to Albania's economy and there are still large undiscovered oil reserves. The state-owned oil company, Albpetrol, estimates the geological reserves of crude oil are about 437 million tons and the total gross oil reserves are about 46.9 million tons and natural gas reserves at about 5.7 billion m3N. Based on the geological studies, old seismic acquired by Albpetrol and those acquired in the recent years by the foreign companies it appears that Albania, in spite of the existing oil and gas fields, still has a very good potential and is a very promising area for further exploration in both onshore and offshore. Currently, six companies have a Production Sharing Agreement (MNP) with the state-owned oil company ALBPETROL for development and production in existing oil fields. Exploration and extraction of such resources is expensive (thus requiring important investors), qualified workforce and a combined formula which optimised the extraction, revenues for the budget and profits for companies.

<sup>&</sup>lt;sup>67</sup> Detailed information on the sector is administered, produced and provided by the National Agency on Natural Resources on the official website: http://www.akbn.gov.al/brochure-2019-petroleum-exploration-and-production/?lang=en.



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- 25. Law 54/2016 "On Amendments and Additions to Law no. 9936, dated 26.6.2008, "On the management of the budgetary system in the Republic of Albania", as amended
- 26. Bank of Albania
- 27. INSTAT